



Brussels, 25.9.2019
C(2019) 6625 final

COMMISSION RECOMMENDATION

of 25.9.2019

on the content of the comprehensive assessment of the potential for efficient heating and cooling under Article 14 of Directive 2012/27/EU

COMMISSION RECOMMENDATION

of 25.9.2019

on the content of the comprehensive assessment of the potential for efficient heating and cooling under Article 14 of Directive 2012/27/EU

THE EUROPEAN COMMISSION,

Having regard to the Treaty on the Functioning of the European Union, and in particular Article 194 thereof,

Whereas:

- (1) The Union is committed to developing a sustainable, competitive, secure and decarbonised energy system. The Energy Union Strategy establishes ambitious Union objectives. It notably aims to reduce greenhouse gas emissions by at least 40 % by 2030 compared with 1990, to increase the proportion of consumption of renewable energy to at least 32 %, and to make ambitious energy savings, improving the Union's energy security, competitiveness and sustainability. Directive 2012/27/EU of the European Parliament and of the Council¹ ('EED'), as amended by Directive (EU) 2018/2002 of the European Parliament and of the Council², establishes an energy efficiency target of at least 32,5 % savings at Union level by 2030.
- (2) Heating and cooling is the most significant energy end-use sector, accounting for about 50 % of total energy demand in the EU. Buildings represent 80 % of this consumption. To ensure an 'energy transition' at every administrative level in the EU, it is essential to identify energy efficiency potential to achieve savings across all Member States, and to align policy.
- (3) Article 14 of Directive 2012/27/EU on energy efficiency³ (Energy Efficiency Directive) requires each Member State to carry out and notify to the Commission a comprehensive assessment of the potential for efficient heating and cooling with a view of promoting it. The comprehensive assessment must include all the elements mentioned in Annex VIII to the EED.
- (4) The Member States had to carry out a first comprehensive assessment by 31 December 2015, and notify it to the Commission. That assessment must be updated and notified to the Commission every five years following a request by the Commission.
- (5) The Commission's Joint Research Centre (JRC) analysed the first set of comprehensive assessments and found that they could benefit from the gathering of

¹ Directive 2012/27/EU of the European Parliament and of the Council of 25 October 2012 on energy efficiency, amending Directives 2009/125/EC and 2010/30/EU and repealing Directives 2004/8/EC and 2006/32/EC (OJ L 315 14.11.2012, p. 1).

² Directive (EU) 2018/2002 of the European Parliament and of the Council of 11 December 2018 amending Directive 2012/27/EU on energy efficiency (OJ L 328, 21.12.2018, p. 210).

³ Directive 2012/27/EU of the European Parliament and of the Council of 25 October 2012 on energy efficiency, amending Directives 2009/125/EC and 2010/30/EU and repealing Directives 2004/8/EC and 2006/32/EC (OJ L 315, 14.11.2012, p. 1).

new data, descriptions of new potential for heating and cooling, and better interaction between national and local administrations.

- (6) By letter of 8 April 2019, the Commission asked the Member States to submit updated comprehensive assessments under Article 14(1) of the Energy Efficiency Directive by 31 December 2020.
- (7) The Commission has identified the need to set clearer requirements for the gathering and processing of data, and to allow Member States to focus their analysis on locally relevant ways of heating and cooling in a technologically neutral way.
- (8) Commission Delegated Regulation (EU) 2019/826⁴ simplifies the requirements for the assessments and aligns them with the updated energy union legislation, in particular the Energy Performance of Buildings Directive⁵, the Energy Efficiency Directive⁶, the Renewable Energy Directive⁷ and the Regulation on the Governance of the Energy Union and Climate Action⁸ (Governance Regulation).
- (9) In particular, the preparation of the analysis should be closely linked to the planning and reporting laid down in Regulation (EU) 2018/1999 on the Governance of the Energy Union⁹ and builds on previous assessments wherever possible. A reporting template provided by the European Commission may be used when submitting the results of the comprehensive assessments.
- (10) This document will supersede Commission guidance on promotion of efficiency in heating and cooling¹⁰.
- (11) This Recommendation does not alter the legal effects of the EED and is without prejudice to the binding interpretation of the EED as provided by the Court of Justice. It focuses on the provisions relating to comprehensive assessment of the potential for efficient heating and cooling and concerns Article 14 of and Annex VIII to the EED.

⁴ Commission Delegated Regulation (EU) 2019/826 of 4 March 2019 amending Annexes VIII and IX to Directive 2012/27/EU of the European Parliament and of the Council on the contents of comprehensive assessments of the potential for efficient heating and cooling.

⁵ As amended by Directive (EU) 2018/844 of the European Parliament and of the Council of 30 May 2018 amending Directive 2010/31/EU on the energy performance of buildings and Directive 2012/27/EU on energy efficiency (OJ L 156, 19.6.2018, p. 75).

⁶ As amended by Directive (EU) 2018/2002 of the European Parliament and of the Council of 11 December 2018 amending Directive 2012/27/EU on energy efficiency (OJ L 328, 21.12.2018, p. 210).

⁷ Directive (EU) 2018/2001 of the European Parliament and of the Council of 11 December 2018 on the promotion of the use of energy from renewable sources (OJ L 328, 21.12.2018, p. 82).

⁸ Regulation (EU) 2018/1999 of the European Parliament and of the Council of 11 December 2018 on the Governance of the Energy Union and Climate Action, amending Regulations (EC) No 663/2009 and (EC) No 715/2009 of the European Parliament and of the Council, Directives 94/22/EC, 98/70/EC, 2009/31/EC, 2009/73/EC, 2010/31/EU, 2012/27/EU and 2013/30/EU of the European Parliament and of the Council, Council Directives 2009/119/EC and (EU) 2015/652 and repealing Regulation (EU) No 525/2013 of the European Parliament and of the Council (OJ L 328, 21.12.2018, p. 1).

⁹ Regulation (EU) 2018/1999 of the European Parliament and of the Council of 11 December 2018 on the Governance of the Energy Union and Climate Action, amending Regulations (EC) No 663/2009 and (EC) No 715/2009 of the European Parliament and of the Council, Directives 94/22/EC, 98/70/EC, 2009/31/EC, 2009/73/EC, 2010/31/EU, 2012/27/EU and 2013/30/EU of the European Parliament and of the Council, Council Directives 2009/119/EC and (EU) 2015/652 and repealing Regulation (EU) No 525/2013 of the European Parliament and of the Council (OJ L 328, 21.12.2018, p. 1).

¹⁰ Guidance note on Directive 2012/27/EU;
<https://eur-lex.europa.eu/legal-content/EN/ALL/?uri=CELEX:52013SC0449>

HAS ADOPTED THIS RECOMMENDATION:

Member States should follow the guidelines in the annexes to this Recommendation in carrying out the comprehensive assessments pursuant to Article 14 of and Annex VIII to Directive 2012/27/EU.

Done at Brussels, 25.9.2019

For the Commission
Miguel ARIAS CAÑETE
Member of the Commission

