

# OFFSHORE SAFETY DIRECTIVE: FORWARD PARADIGMS OF RISK AND SAFETY

Prof Roy A Partain School of Law - Centre for Energy Law University of Aberdeen

#### What effects Risk/Liability/Compensation?

- ➤ Novel Activities
  - ➤ New Benefits
  - ➤ New Risks
- ➤ New players and stakeholders
- ➤ Change in Scale of Events
- ➤ New Location of Events, in what Jurisdiction(s)

➤ The more factors, above, engaged the more the need to rethink liability, compensation, and financial security



#### Looking Ahead on Liability, Compensation, and Financial Security

- ➤ Directive reflects a body of knowledge, built on previous experiences and events in the offshore industry
- ➤ There are on-going events in the offshore industry that might provide insight into the present functioning of the Directive
- ➤ Some of these are **paradigm changing**; which also raises a question of how well the Directive functions to raise safety standards for novel and incoming changes in operational activities
- ➤ These changes will materially impact on policy and planning for **liability**, **compensation**, and **financial security** in advance of operations



#### **Changes Impacting Offshore Safety**

- ➤ Possibilities for Smaller Actors to have Larger Impacts
- ➤ New Offshore Possibilities From Elephants to Cows, from Blue Whales to Dolphins
- ➤ New Resource Risks Offshore Methane Hydrates, from Deep Rocks to Shallow Mudlines
- ➤ Improving on Safety Case Implementation



#### **New Offshore Possibilities -- From Elephants to Cows, from Blue Whales to Dolphins**

- ➤ The improving ability to 4D scan for resources will lead to reduced risk of dry holes while also increasing reliability on volumes in reservoirs.
- ➤ Improvements in drilling technology have led to reduced costs thereof, as seen occurring in the onshore shale fracturing developments
- ➤ While this combination of changes has mostly been onshore so far, it is foreseeable that these trends, to commercially develop smaller assets, will extend to the offshore
- ➤ This reduction in capital mass per well could also led to new circumstances in offshore safety planning same as it did onshore
  - ➤ Smaller Assets in Play
  - ➤ Smaller Capital Pools Required
  - ➤ Space for Smaller Investors/Operators

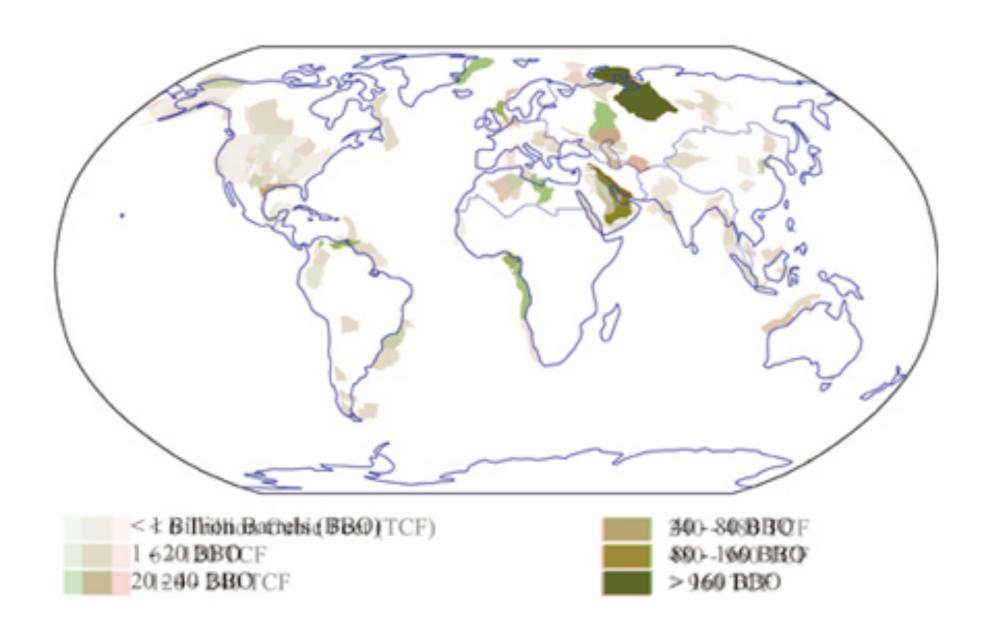


#### New Discoveries — Offshore Methane Hydrates, from Deep Rocks to Shallow Mudlines

- ➤ Present Offshore Directive presumes conventional petroleum assets, those laying deeply under rock and other geological structures
- ➤ New offshore actors are moving to develop offshore methane hydrates (OMH):
  - ➤ OMH are a methane resource that lays under the mud in the benthic offshore
  - ➤ Methane hydrates casually appear as accumulated snow, with the methane molecules locked in molecular-scale ice cages 85% H<sub>2</sub>O and 15% CH<sub>4</sub>
- ➤ The risks shift from "Exxon Valdez" or "BP Macondo" crude oil hazard paradigms to more novel risks of offshore landslides, tsunami, and massive/continuous methane leaking and venting, both into the water column and into the atmosphere, with the associated risks to climate change and loss of oceanic biota
- ➤ There is also an increased risk of international/transboundary loss of human life
- ➤ Need to develop awareness of these novel environmental and safety risks, and implement within framework of Offshore Directive, for OMH production will likely arrive in a surprising manner, much as shale fracturing did a decade or so ago
- ➤ Needs for liability, compensation, and financial security might resemble the early nuclear industry more than the traditional oil and gas paradigms

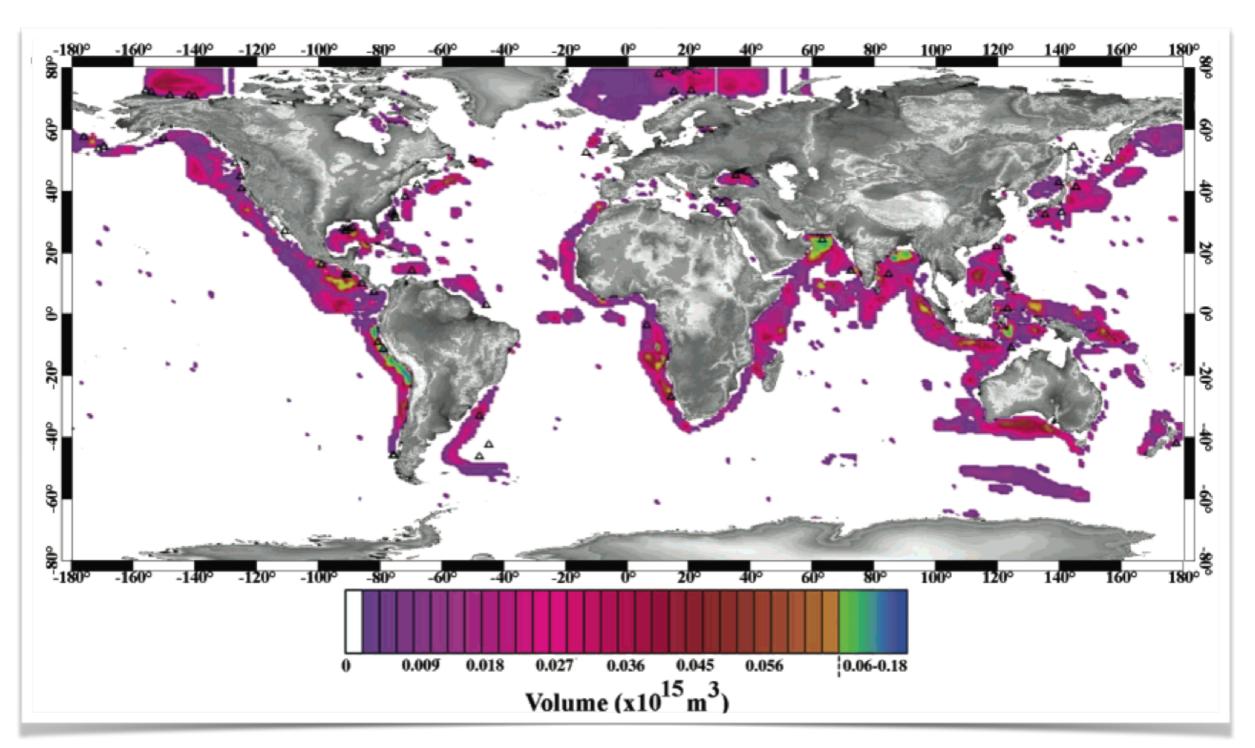


### Map of Conventional Petroleum Assets... vs



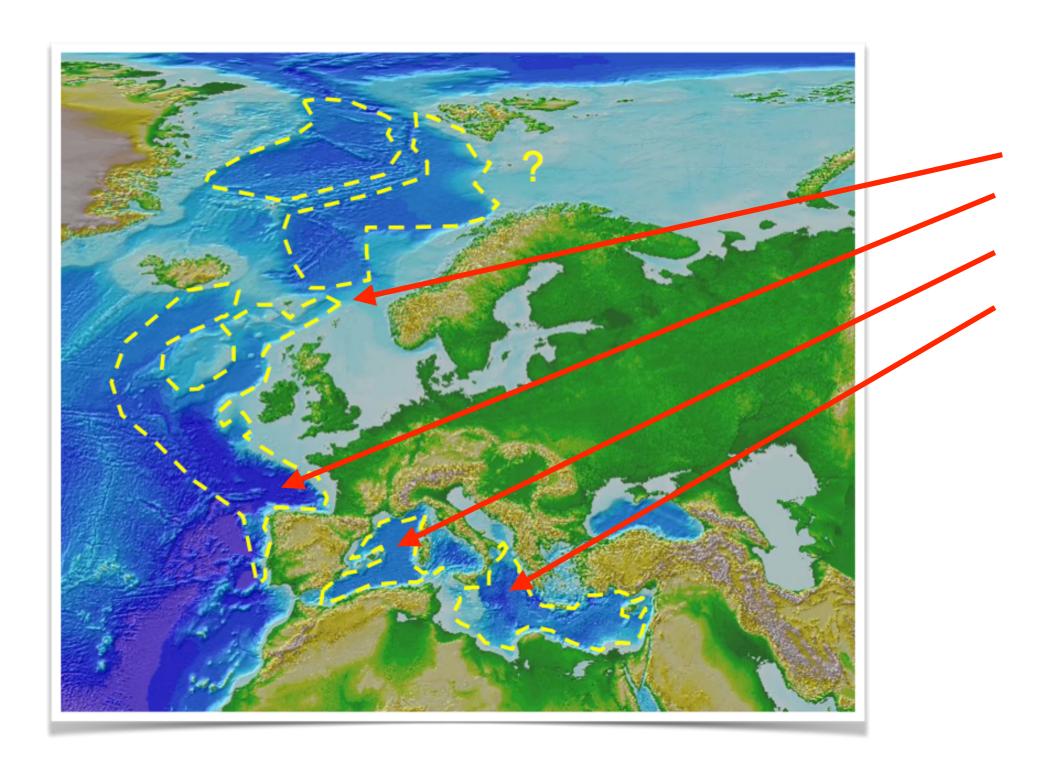


#### ... where the OMH are found.



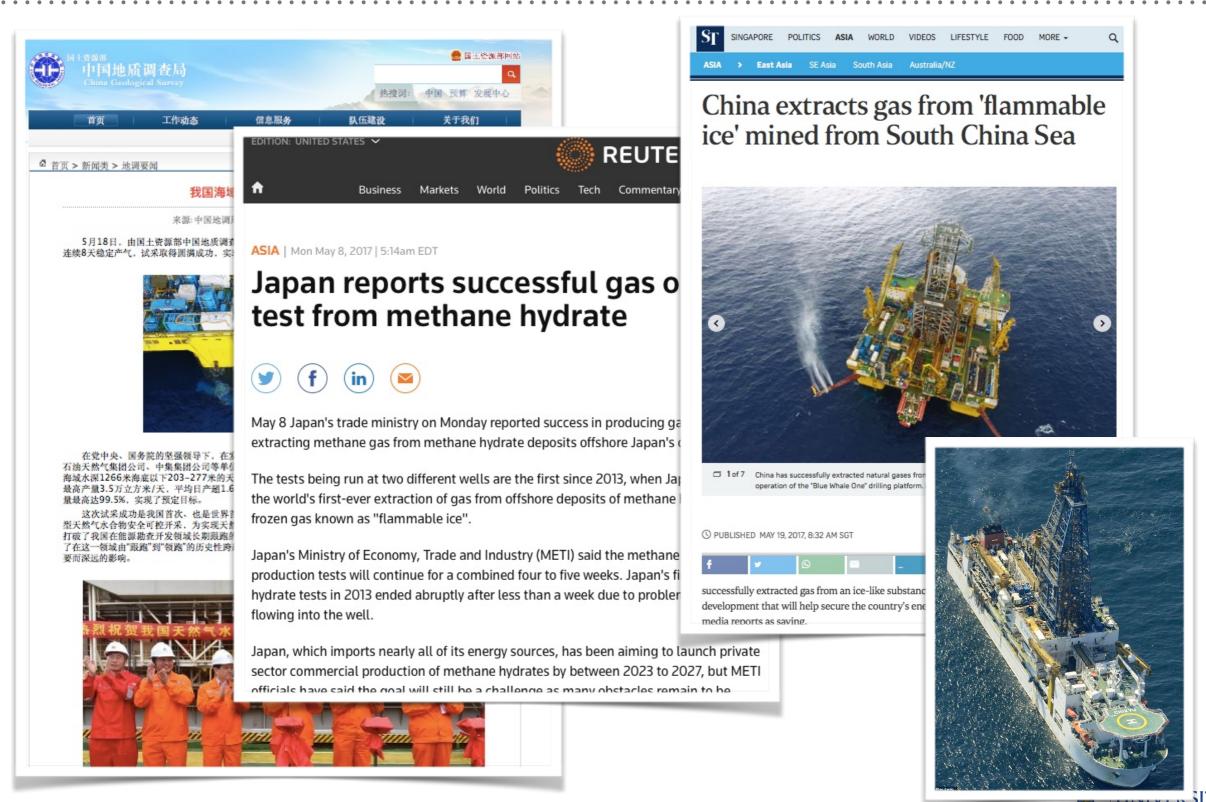
Remember, OMH are both methane and freshwater resources

#### **Forecasted OMH in EU Waters**





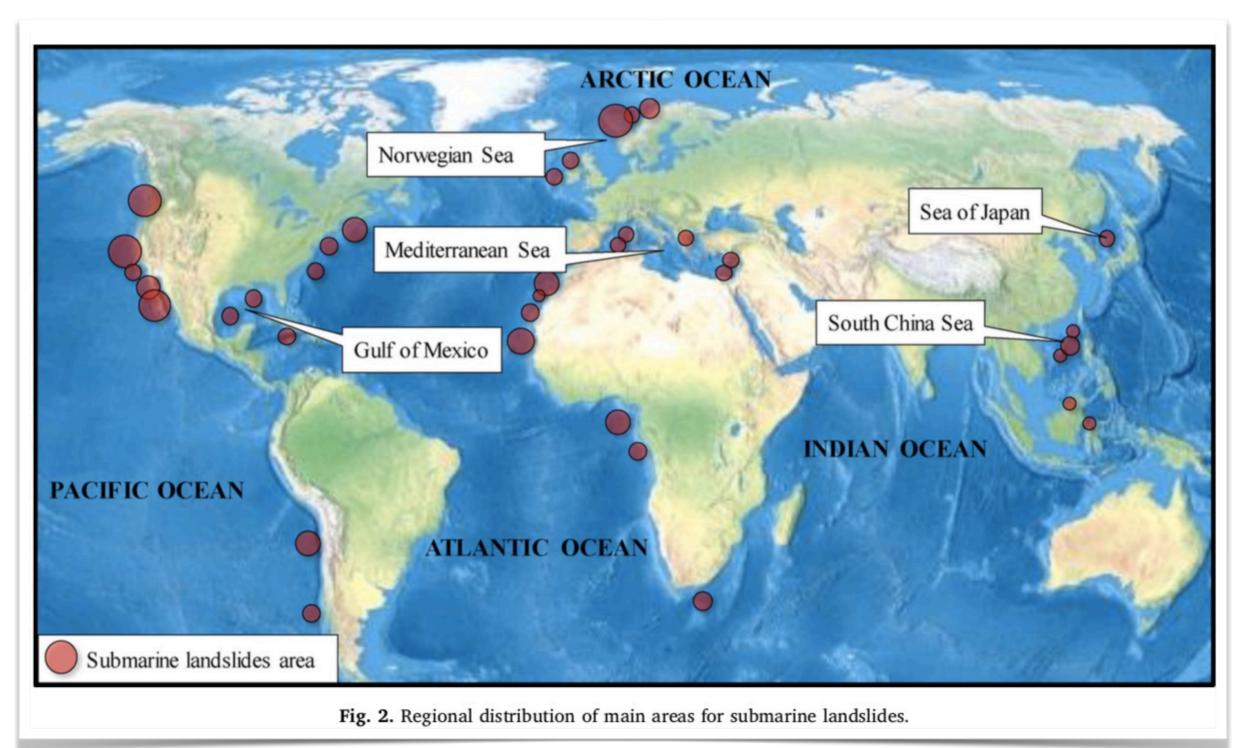
## Technology is there now - Commercial terms developing



#### **Novel Safety Risks from OMH Extraction**

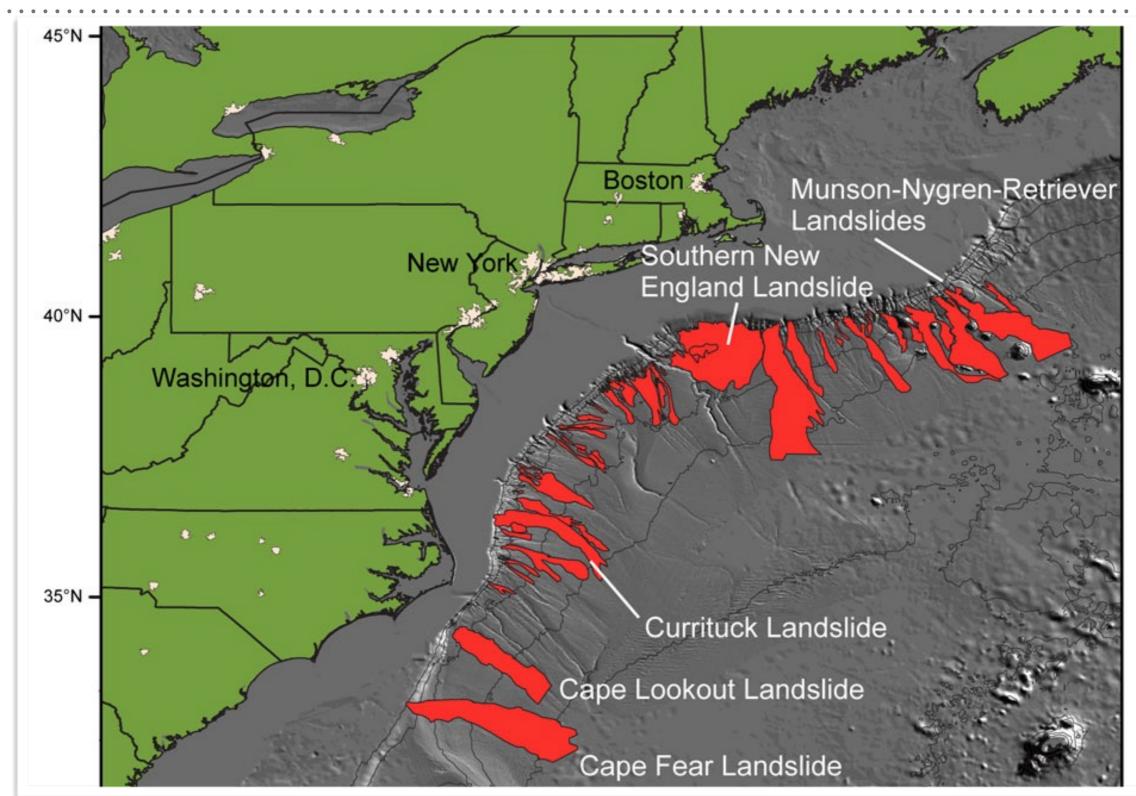
Figure 7.5: Illustration of what happens when a sediment slope failure occurs above a gas hydrate layer and how large quantities of gas may be released (after Maslin, 2004; adapted from Kvenvolden, 1998). **Original Slope** Gas Surface Plume Debris Flow Large block of hydrated sediment breaking off and sliding down slope Dissociated (gas-fluidised) Gas Hydrate Lower Boundary of Hydrate at High Sea Stand Hydrated Zone Lower Boundary of Hydrate at Low Sea Stand

### Forecasted Area of Subsea Instability (Landslides, Tsunami)



Bin Zhu, Huafu Pei, & Qing Yang, Probability analysis of submarine landslides based on the Response Surface Method: A case study from the South China Sea, 78 Applied Ocean Research 167 (2018)

#### **Evidence of Ancient Landslides**



#### Improving on Safety Case Implementation

- ➤ It is difficult to prove that the "paper" exercise of the safety case/major hazard report actually translates into meaningful action on the ground.
- ➤ In particular, to what extent is the key concept of the safety case/MHR being a living document actually implemented in practice?
- ➤ Does industry remains reactive, rather than proactive in the way that the idea of the living document would imply do blind spots remain?
- 'Borrowing' from the Banks?
  - ➤ Might hypothetical scenario "stress testing" be a method of interest
  - ➤ Team of diverse stakeholders could design hazard scenarios, which the operators could simulate across their systems to learn of capacity to respond to events
  - ➤ Discovery of preparedness, or lack thereof, could enable parties to engage in robust prevention planning



# Thank You

19 September 2018

