Eurostat - EIB practitioner's guide for statistical treatment of EPC

SEI Forum

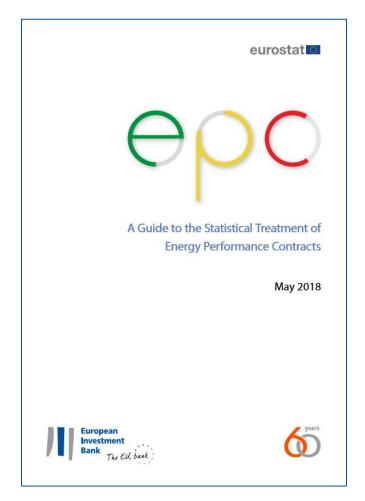
Warszawa, 15 May 2018

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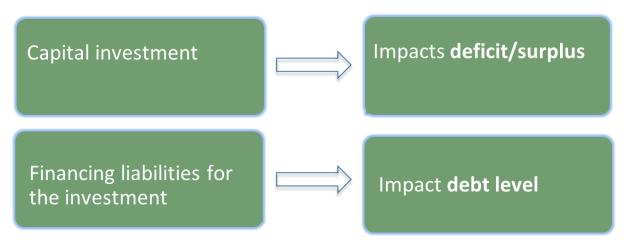






What do Eurostat's rules imply?

If an asset is "on balance sheet" for government:



If an asset is "off balance sheet" for government then government only records any regular payments for services over the long-term

Eurostat rules relate to statistical treatment - not to be confused with accounting rules/practices and budgeting





About the Guide

- Based on existing rules (European System of Accounts ESA10, Manual on Government Deficit and Debt, 2017 Guidance Note on EPC) it clarifies how they apply
- Explains Eurostat's interpretation and application of the rules and approach to assessing the statistical treatment
- Official Eurostat guidance and the reference point for Eurostat advice and decision on EPCs
- Can be used to assess future EPCs and/or reassess signed EPCs





Using the Guide

- Aimed at being practical and user-friendly
 - Covers typical EPC provisions and structures
 - Captures market practice across the EU
 - As clear and precise as possible on how specific contract provisions affect the statistical treatment
- Does not deal with value for money or bankability
- Is detailed and technical and assumes a good working knowledge of EPCs





Chapter 1: Introduction to the rules

- How the rules developed
- Purpose/principles behind the rules
- When to assess the statistical treatment of an EPC

Move on to chapter 2...





Chapter 2: Is this an EPC arrangement?

Eurostat's definition of an EPC considers:

- Who are the parties involved?
- What type of assets are involved?
- How long is the contract for?
- What services are included?
- What third party revenues do?

If yes, move on to chapter 3...





Chapter 3: The EPC provisions

Legal ownership and access rights

meme i –	Legal Ownership and access rights	meme 3- mourance
Theme 2-	Specification, design, construction and installation of the EPC assets	Theme 10 – Warranties and indemnities
Theme 3 –	Maintenance and operation of the EPC assets	Theme 11 – Early termination of the EPC
	The Guaranteed Savings	Theme 12 - Compensation on early termination of the EPC
Theme 5 –	The payment mechanism	Theme 13 – Expiry of the EPC
Theme 6 –	Compensation, relief and force majeure events	Theme 14 – Financing arrangements
	Changes to the EPC	Theme 15 – Government influence
Theme 8-	Changes in law	Theme 16 – Miscellaneous provisions

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Incurance

Key contract provisions and typical EU approaches to EPCs described Theme by Theme





Chapter 3: The EPC provisions

Eurostat's comment:

- does not influence the statistical treatment
- does influence the statistical treatment and is:
 - MODERATE
 - HIGH
 - VERY HIGH
 - ON BALANCE SHEET FOR GOVERNMENT

Move on to chapter 4...





Chapter 4: Concluding the assessment

Step 1: identify issues that have an influence on the statistical treatment

- No influential issues OFF BALANCE SHEET
- Influential (ON BALANCE SHEET) issues ON BALANCE SHEET
- Influential (VERY HIGH/HIGH/MODERATE) issues MOVE TO STEP 2

Step 2: analyse the significance of the issues identified

Project specific analysis

Step 3: reaching a conclusion

Summing up number and weighting of issues





Chapter 3: Selected Themes





Theme 4

The Guaranteed Savings

- Guaranteed savings must exceed Operational Payments and Government grants
- Savings must be derived from a reduction in energy consumption (other energy related savings and revenues can also count)





Theme 5

The payment mechanism

- Principle of proportionality (% payment relates to % savings achieved)
- No cap on Partner's liability for savings shortfalls
- Authority cannot take more than 1/3 share of savings excesses





Theme 14

Financing arrangements

- Is government participating in the financing of the EPC investment? Impact depends on % provided.
- Is there are forfeiting arrangement in place? Does it shift risk back to the government?
- Annex 2 provides examples to illustrate impact of government and EU financing





Annex 2: Government and EU financing in EPC

- Government financing in form of grants or financial instruments (guarantees, loans)
 - ≥50% → ON BALANCE SHEET
 - 1/3 but <50% VERY HIGH importance
 - 10% but ≤ 1/3 HIGH importance
 - ≤ 10% MODERATE importance
- EU financing is not counted as government financing
- ESIF programme support to be divided into EU financing and government financing





Looking ahead

- Greater awareness and understanding of the interaction between
 EPC provisions and the statistical treatment
- A useful tool for stakeholders (public and private, practitioners and statistical offices)
- More efficient decision-making in planning and preparing EPCs





EIB support to implement EPC projects





EIB products

We help catalyse investment

LENDING	BLENDING	ADVISING
Loans	Combining EIB finance with EU budget and other public	Support for projects and investments
But also:	European Fund for Strategic Investment (EFSI)	European Investment Advisory Hub (EIAH) Project Development
Guarantees	Smart Finance for Smart Buildings Initiative (SFSB)	Assistance (ELENA, JASPERS) Improve access to finance
Equity participation	Private Finance for Energy Efficiency (PF4EE)	(Financial Instrument Advisory, <i>fi-compass</i>)
	Instruments combining ESIF with EIB resources	







360 degree advisory support from EIB

- National and EU wide awareness raising events
- Advisory and technical assistance services for project preparation,
 e.g. scoping of market demand, procurement documentation,
 model contracts, combining EU support and EPCs
- Design of dedicated financial instruments





ELENA Technical Assistance

- Established in 2009 as European Local ENergy Assistance – not only local anymore
- Based on an agreement between the European Investment Bank (EIB) and the European Commission
 - managed by the EIB
 - financed by the Horizon 2020
- Grant for preparation of investment programmes
- Almost EUR 100m awarded to projects supporting approx. EUR 3.8 bn investments







Download guide from

http://www.eib.org/infocentre/publications/all/guide-to-statistical-treatment-of-epc.htm

For questions or advisory requests

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